## Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 AID-20 CIAE-00 COME-00 EB-11 FRB-02

INR-10 NSAE-00 RSC-01 TRSE-00 XMB-07 OPIC-12 CIEP-02

LAB-06 SIL-01 SAL-01 OMB-01 L-03 DODE-00 PA-03

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DEPT PASS LABOR

E. O. 11652: N/ A
TAGS: ELAB NL
SUBJECT: LABOR UNREST IN NETHERLANDS EXPECTED
TO CONTINUE

REF: THE HAGUE 836

1. SUMMARY: SINCE FEBRUARY 20 WHEN TALKS BETWEEN THE INDUSTRIAL UNIONS AND EMPLOYERS IN METAL INDUSTRY ON A NEW COLLECTIVE LABOR AGREEMENT BROKE DOWN, THE NETHERLANDS HAS EXPERIENCED SERIES OF STRIKES AND WORK STOPPAGES.
ON APRIL 4 THERE WERE STRIKES IN 43 DIFFERENT COMPANIES WITH A TOTAL OF 31,000 WORKERS INVOLVED. TALKS BETWEEN EMPLOYERS AND UNIONS HAD RESUMED MARCH 27 UNDER DIRECTION OF MEDIATOR BUT BROKE DOWN AGAIN APRIL 2. MEDIATOR COMMENTED NEITHER SIDE WANTED SOLUTION -- ONLY CONTINUED CONFRONTATION. UNIONS HAVE ANNOUNCED THEY PLAN EXTEND STRIKES TO OTHER BRANCHES OF INDUSTRY. ROOT OF CONFLICT IS EMPLOYERS' REFUSAL TO SUBMIT TO UNIONS' DEMAND LIMITED OFFICIAL USE

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TO INSTITUTE LIMITS ON MAXIMUM WAGE COMPENSATION AGAINST PRICE INCREASES FOR SOME WORKERS AS STEP TOWARD IMPLEMENTATION OF " INCOMES

POLICY". GOVT MUST HAVE FINAL SAY ON BASIC ISSUE SUCH
AS INCOMES POLICY BUT QUESTION OF WHEN NEW GOVT WILL BE IN PLACE
STILL UP IN AIR. THE PROSPECTS ARE FOR CHRONIC LABOR UNREST IN
MAJOR SEGMENTS OF DUTCH INDUSTRY OVER NEXT FEW MONTHS.

## END SUMMARY

- 2. ON FEBRUARY 20, INDUSTRIAL UNIONS (LARGEST IN THE NETHERLANDS) BEGAN A SERIES OF STRIKE ACTIONS IN THE METAL INDUSTRY. PRINCIPAL TARGET AT OUTSET OF STRIKE WAS HOOGOVENS STEEL CONCERN BUT AS RESULT COURT DECISION ORDERING THREE- MONTH COOLING OFF PERIOD THIS STRIKE IN ABEYANCE. UNIONS TURNED TO OTHER COMPANIES IN METAL TRADES AND HAVE BEEN STRIKING VARIETY OF COMPANIES THROUGHOUT NETHERLANDS. AS STATED REFTEL. ROOT OF DISAGREEMENT ON NEW COLLECTIVE LABOR AGREEMENT (CAO) IS EMPLOYERS' REFUSAL TO MEET UNIONS' DEMANDS FOR LIMIT ON COMPENSATION FOR HIGHER PAID WORKERS AND ALSO TO INCLUDE THESE WORKERS UNDER CAO. SITUATION IS COMPLICATED BY INTERNECINE STRIFE WITHIN TRADE UNION MOVEMENT ITSELF. HIGHER PAID WORKERS HAVE INDEPENDENT UNION WHICH HAS SIDED WITH EMPLOYERS AND HAS URGED THEM RESIST INDUSTRIAL UNIONS' DEMANDS.
- 3. AFTER ONE MONTH OF STRIKES, IN WHICH AN AVERAGE 20 TO 25 THOUSAND WORKERS PARTICIPATED EACH DAY, EMPLOYERS AGREED TO RESUME TALKS WITH UNIONS. EMPLOYERS DID NOT MAKE TERMINIATION OF THE STRIKES CONDITION FOR RESUMPTION OF NEGOTIATIONS. RESUMPTION OF TALKS MADE POSSIBLE BY DISCUSSIONS BETWEEN PRESIDENTS OF THE THREE TRADE UNION CENTERS (DE BOON, NVV; MERTENS, NKV; AND LANSER, CNV) AND THE CHAIRMAN OF THE DUTCH EMPLOYERS FEDERATION (BANNKENIST) AND METAL EMPLOYERS CHAIRMAN (PRINS). PROFESSOR GOUDZWAARD OF AMSTERDAM (ARP MEMBER OF THE SECOND CHAMBER FROM 1967-71) WAS CHOSEN AS MEDIATOR. TALKS BEGAN MARCH 27 BUT WERE SUDDENLY BROKEN OFF APRIL 3. MEDIATOR GOUDZWAARD SAID THE POINT AT ISSUE WAS NOT SIMPLY A .05 PERCENT PRICE COMPENSATION LIMITATION BUT ENTIRE QUESTION OF INCOMES POLICY.

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4. APRIL 4 ARIE GROENVELT, PRESIDENT OF THE NVV INDUSTRIAL WORKERS ( WHO HAS PLEDGED STRIKE WILL ACHIEVE " BREAKTHROUGH" ON INCOMES POLICY) SAID UNIONS WOULD EXTEND STRIKES BEGINNING WEEK OF APRIL 8 TO LARGER CONCERNS. HE MENTIONED MULTINATIONALS SUCH AS AKZO, PHILIPS AND UNILEVER. GROENEVELS PRAISED THE WORK OF MEDIATOR GOUDZWAARD BUT SAID HIS PROPOSAL FOR SOLVING IMPASSE WAS TOO COMPLEX. THE NVV LEADER ALSO

SAID UNIONS WOULD CONTINUE EFFORTS TO CONCLUDE INDIVIDUAL CONTRACTS WITH INDEPENDENT METAL CONCERNS AND HOPES THESE WOULD BE MODELS FOR INDUSTRYWIDE CAO. ON APRIL 5, IT WAS ANNOUNCED THAT DESPITE BREAKDOWN IN NEGOTIATIONS SEVERAL LARGE CONCERNS, AKZO AMONG THEM, STILL WANTED TO TALK. TALKS WITH AKZO AND UNILEVER BEGAN THAT MORNING BUT BY 1:00 PM, TALKS HAD BEEN BROKEN OFF BECAUSE OF BASIC DISAGREEMENTS. THE UNIONS ANNOUNCED LATER IN THE DAY THAT 12 MILLION OF THEIR 26 MILLION GUILDER STRIKE FUND HAD BEEN USED SINCE LATE FEBRUARY. GROENEVELT CHARGED EMPLOYERS WERE TRYING TO EXHAUST THE UNION STRIKE FUND AND ALSO TO PHYSICALLY EXHAUST UNION LEADERSHIP BY AGREEING TO TALKS AND THEN ABRUPTLY BREAKING THEM OFF AFTER A FEW DAYS. HE ANNOUNCED A NEW EFFORT TO RAISE MONEY FOR THE STRIKE FUND. SPOKESMEN FOR THE EMPLOYERS' ORGANIZATION DISMISSED GROENEVELT'S CHARGES OUT OF HAND AND SAID IF UNIONS WERE PREPARED TO TALK RESONABLY, STRIKE AND STRIKE FUND RAISING WOULD BE UNNECESSARY.

5. COMMENT: IN PRESS INTERVIEW APRIL 4 PROFESSOR
GOUDZWAARD SAID HIS GENERAL IMPRESSION OF THE TALKS
DURING HIS SHORT STINT AS MEDIATOR WAS THAT UNIONS
AND EMPLOYERS WERE TESTING EACH OTHER'S STRENGTH. HE
REITERATED HIS EARLIER STATEMENT THAT PARTIES WOULD NOT
HAVE ACCEPTED COMPROMISE SOLUTION EVEN IF ONE WERE
AVAILABLE. GOUDSWAARD POINTED OUT THAT NEGOTIATIONS
WOULD BECOME USEFUL ONLY WHEN A NEW GOVT WAS IN OFFICE
SINCE NEW GOVT WOULD HAVE TO GRAPPLE WITH THE PROBLEM
OF INCOME DISTRIBUTION WHICH IN FINAL ANALYSIS IS
MATTER FOR GOVT DETERMINATION. HE SAID IT CANNOT BE SOLVED
IN SESSIONS BETWEEN UNIONS AND EMPLOYERS. EMBASSY NOTES,
HOWEVER, THE NETHERLANDS STILL WITHOUT NEW GOVT OVER FOUR MONTHS
AFTER NOVEMBER 29, 1972 ELECTION. THIS SUGGESTS IT MAY
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STILL BE SOME TIME BEFORE NEW GOVT CAN GEGIN TO THINK ABOUT INCOMES POLICY. THUS PROSPECTS ARE FOR CONTINUED LABOR TURBULENCE.

6. AN ADDITIONAL FACTOR WHICH WILL PROMOTE TURBULENCE IS NVV INDUSTRIAL UNION PRESIDENT GROENEVELT'S PERSONAL STAKE IN THE MATTER. HE HAS PLEDGED BREAK-THROUGH AND HIS REPUTATION AS THE MOST POWERFUL INDIVIDUAL TRADE UNIONIST IS ON THE LINE. GROENEVELT AND THE IDEOLGUES WHO ARE HIS PRINCIPAL ADVISERS ARE FIRMLY COMMITTED TO VIEW THAT HARMONY MODEL WHICH WAS THE HALLMARK OF DUTCH INDUSTRIAL RELATIONS FROM END OF WWII UNTIL LATE 60 S IS PASSE. THEY SUBSCRIBE TO "CONFLICT MODEL" AND BY ITS APPLICATION HOPE TO ACHIEVE FUNDA-

MENTAL CHANGES IN DUTCH ECONOMY AND SOCIAL STRUCTURE. NO MATTER THE POLITICAL COMPLEXION OF THE NEXT GOVT, IT MUST DEAL WITH THIS NEW MILITANCY. ITS SUCCCESS OR LACK OF SAME IN COPING WITH THIS MILITANCY MAY WELL DETERMINE HOW LONG IT SURVIVES.

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